## CITY OF DAYTON, KENTUCKY

ANNUAL FINANCIAL REPORT

For the Year Ended June 30, 2022

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For the Year Ended June 30, 2022

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## CITY OF DAYTON, KENTUCKY

## **CITY OFFICIALS**

As of June 30, 2022

## <u>Mayor</u>

Ben Baker

## **Council Members**

Scott Beseler

Joe Neary

Christina Kelly

Beth Nyman

Jessica Lovins

Jeff Volter

## **City Administrator**

Jay Fossett



## **INDEPENDENT AUDITOR'S REPORT**

To the Honorable Mayor and Members of the Council of the City of Dayton, Kentucky

#### Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Dayton, Kentucky, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the City of Dayton, Kentucky's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Dayton, Kentucky as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with accounting standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Dayton, Kentucky and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Dayton, Kentucky's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material



misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Dayton, Kentucky's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Dayton, Kentucky's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, and *Multiple Employer, Cost Sharing, Defined Benefit Pension and OPEB Plan* disclosures be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Dayton, Kentucky's basic financial statements. The combining non-major governmental funds financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining minor governmental fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 3, 2023, on our consideration of the City of Dayton, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Dayton, Kentucky's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Dayton, Kentucky's internal control over financial reporting and compliance.

Chamberlin Owen & Co., Inc.

Chamberlin Owen, & Co., Inc. Erlanger, Kentucky March 3, 2023

Our discussion and analysis of the City of Dayton, Kentucky's financial performance provides a narrative overview and analysis of the City's financial activities during the fiscal year ended June 30, 2022. Please read this analysis in conjunction with the City's financial statements, which follow this section.

## FINANCIAL HIGHLIGHTS

- The City's net position is (\$458,645).
- During the year, the City had expenses that were \$73,600 less than the \$5,352,377 generated in tax and other revenues.
- GASB No. 68 Accounting and Financial Reporting for Pensions requires the City to record its proportionate share of the County Employees' Retirement System (CERS) net pension liability. The City has recorded a net pension liability of \$3,512,561 as well as related deferred outflows and inflows of resources as a result of this standard.
- GASB No.75 Accounting and Financial Reporting for Other Post-Employment Benefits (OPEB)

   requires the City to record its proportionate share of the County Employees' Retirement System (CERS) net OPEB liability. The City has recorded a net OPEB liability of \$1,063,209 as well as related deferred outflows and inflows of resources as a result of this standard.

## USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the City as a whole and present a longerterm view of the City's finances. Fund financial statements follow these statements. For governmental activities, these statements tell how these services were financed in the short term, as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds.

#### **REPORTING THE CITY AS A WHOLE**

One of the most important questions asked about the City's finances is, "Is the City as a whole better or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's net positions and changes in them. You can think of the City's net position, the difference between assets and liabilities, as one way to measure the City's *financial health*, or financial position. Over time, increases or decreases in the City's net positions are one indicator of whether its financial health is improving or deteriorating. However, to assess the *overall health* of the City, you will need to consider other non-financial factors, such as improvements in services and capabilities.

#### **REPORTING THE CITY'S MOST SIGNIFICANT FUNDS**

**Fund Financial Statements:** A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City are categorized as governmental funds.

*Governmental Funds:* Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.

Because the focus of governmental funds is more than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures and changes in fund balances for the major funds.

#### **Notes to Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

For the years ended June 30, 2022 and 2021, net position for all governmental activities changed as follows:

	 2022	2021
Current assets	\$ 4,788,291	\$ 3,692,202
Capital assets, net	3,649,914	3,733,717
Total assets	8,438,205	7,425,919
Deferred outflows of resources	1,017,903	1,436,079
Total assets and deferred outflows of resources	 9,456,108	 8,861,998
Current liabilities	967,910	455,421
Long-term liabilities	7,687,068	8,423,836
Total liabilities	8,654,978	8,879,257
Deferred inflows of resources	1,259,775	185,712
Total liabilities and deferred inflows of resources	 9,914,753	9,064,969
Net investment in capital assets	3,465,978	3,516,095
Restricted-Municipal Road Aid	190,099	185,190
Unrestricted	(4,114,722)	(3,904,256)
Total net position	\$ (458,645)	\$ (202,971)

Net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Dayton, Kentucky, assets and deferred outflows were less than liabilities and deferred inflows by (\$458,645) as of June 30, 2022.

A large portion of the City's net position reflects its investment in capital assets (e.g. land and improvements, buildings and improvements, infrastructure, vehicles, and furniture and equipment); less any related debt used to acquire those assets that is still outstanding as well as the net pension liability. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The following reflects the change in net position for fiscal years 2022 and 2021:

Changes in Net Position		_					
		Governmental Activities					
		2022	2021				
Revenues:							
Program revenues:							
Charges for services	\$	387,785	\$	388,472			
Operating grants		584,135		275,643			
Capital grants		109,150		103,752			
General revenues:							
Property taxes		2,199,266		1,900,257			
Licenses & permits		1,785,999		1,506,601			
Fines & forfeitures		85,278		96,571			
Interest		3,482		2,911			
Investment in Fire Department		(154,833)		(133,758)			
Gain on sale of asset		-		2,575			
Other		197,072		88,958			
Total revenues		5,197,334		4,231,982			
Expenses:							
General government		635,306		574,799			
Police		1,694,839		2,024,915			
Fire		1,122,583		1,006,811			
Public works		646,183		538,038			
Building service		92,729		92,020			
Waste collection		231,944		224,444			
Recreation		150,934		114,946			
Professional services		723,534		582,524			
Main Street		-		98,529			
Urban redevelopment		148,536		70,096			
Interest		6,420		7,384			
Total expenses		5,453,008		5,334,506			
Change in net position		(255,674)		(1,102,524)			
Net position-beginning		(202,971)		899,553			
Net position-end of year	\$	(458,645)	\$	(202,971)			
iver position-end of year	φ	(400,040)	φ	(202,971)			

### **Changes in Net Position**

The City's net position decreased by (\$255,674) during the current fiscal year. This decrease is primarily attributable to the increase in net pension and OPEB liability and the loss in the fire department joint venture. The fire department joint venture loss is also primarily a result of the increase in their net pension and OPEB liabilities

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

*Governmental Funds*: The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, *unreserved* fund balance may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year. As of the end of the current fiscal year, the City's governmental funds reported an *unassigned* balance of \$2,319,921. This is available for spending for our citizens.

#### **GENERAL FUND BUDGETING HIGHLIGHTS**

City Council passed an original budget for 2021-2022 and made three sets of amendments to the budget. Actual resources available for appropriation were \$933,411 more than budgeted amounts; taxes were (\$264,107) less than budgeted. The Riverfront Commons project was not finished during the fiscal year which resulted in budget line items for both other revenues and professional services expenditures to be an average of \$1.5 million under budget.

#### **CAPITAL ASSETS**

	<b>Governmental Activities</b>						
	 2022		2021				
Land	\$ 1,470,327	\$	1,429,327				
Buildings	1,049,624		1,049,624				
Infrastructure	2,203,432		2,190,132				
Improvements	606,207		606,207				
Equipment	470,653		465,521				
Vehicles	742,532		591,021				
Furniture	 87,349		87,349				
Subtotals	 6,630,124		6,419,181				
Accumulated depreciation	 (2,980,210)		(2,685,464)				
Net Capital Assets	\$ 3,649,914	\$	3,733,717				

The capital assets were reported for the fiscal years ended as follows:

#### LONG-TERM DEBT

During the 2017 fiscal year, the City entered into a capital lease agreement, along with the City of Bellevue, Kentucky, to purchase a fire truck for the jointly owned Fire Department of Bellevue and Dayton. The following is a summary of the debt owed by the City in 2022 and 2021.

	 2022	 2021
Capital Lease - Fire Truck	\$ 183,936	\$ 217,622
Total Long Term Debt	\$ 183,936	\$ 217,622

The City's long-term debt, on the statement of net position, also includes net unfunded pension and OPEB liabilities of \$4,575,770 and a net liability investment in the Fire Department of Bellevue and Dayton joint venture of \$2,450,878.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City has experienced slightly increasing revenues and rising operating costs. Personal property tax revenues, tangible taxes, payroll taxes and occupational license taxes have all increased slightly in the past year, and the City anticipates that trend to continue.

The expenditures for the General Fund include above average increases in insurance and retirement costs. These increases are driven by outside economic factors beyond the City's control. The City has responded to these increases in certain expenditures by reducing budgeted expenditures in other areas.

The budget for infrastructure projects includes street replacement projects and urban renewal projects as the City continues to annually invest in these areas. The City has adequate contingency funds to address any non-catastrophic unforeseen conditions and events. The fiscal year 2022-2023 budget provides adequate resources for the continuation of services and programs at the present levels. Budgeted expenditures for 2021-2022 approximate projected revenues, and the City continues to monitor budget variances on an ongoing basis to respond appropriately.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, please contact City Administrator, City of Dayton, Kentucky, 514 Sixth Avenue, Dayton, KY 41074, 859-491-1600.

## CITY OF DAYTON, KENTUCKY STATEMENT OF NET POSITION June 30, 2022

	Governmental Activities
Assets	
Current assets	
Cash and cash equivalents	\$ 4,195,194
Accounts receivable	519,839
Prepaid expenses	73,258
Total current assets	4,788,291
Noncurrent assets Capital assets	
Land	1,470,327
Depreciable assets	5,159,797
Less: accumulated depreciation	(2,980,210)
Net capital assets	3,649,914
Total assets	8,438,205
Deferred outflows of resources	
Deferred outflows related to net pension and OPEB liabilities - CERS	1,017,903
Total assets and deferred outflows of resources	9,456,108
	0,100,100
Liabilities Current liabilities	
Accounts payable	344,441
Accrued liabilities	75,274
Deposits	3,515
Current portion of capital lease obligations	34,680
Deferred revenue - ARPA funds	510,000
Total current liabilities	967,910
Noncurrent liabilities	
Noncurrent portion of capital lease obligations	149,256
Investment in joint venture	2,450,878
Deferred revenue - ARPA funds	511,164
Net pension and OPEB liability	4,575,770
Total noncurrent liabilities	7,687,068
Total liabilities	8,654,978
Deferred inflows of resources	
Deferred inflows related to net pension and OPEB liabilities - CERS	1,259,775
Total liabilities and deferred inflows of resources	9,914,753
	0,011,100
Net position	
Net invested in capital assets	3,465,978
Restricted	190,099
Unrestricted	(4,114,722)
Total net position	\$ (458,645)

## CITY OF DAYTON, KENTUCKY STATEMENT OF ACTIVITIES For the Year Ended June 30, 2022

<b>F</b>			0			perating	Capital		Changes in Net Positio Primary Government			Position		
Functions/Programs:	_			harges for		rants and		rants and	G	Governmental				
Primary Government:		Expenses		Services	Co	ntributions	Col	ntributions		Activities		Total		
Governmental activities:														
General government	\$	635,306	\$	12,499	\$	472,849	\$	-	\$	(149,958)	\$	(149,958)		
Police department		1,694,839		2,030		100,969		-		(1,591,840)		(1,591,840)		
Fire department		1,122,583		-		6,787		-		(1,115,796)		(1,115,796)		
Public works		646,183		-		3,530		109,150		(533,503)		(533,503)		
Building service		92,729		-		-		-		(92,729)		(92,729)		
Waste collection		231,944		295,756		-		-		63,812		63,812		
Recreation		150,934		77,500		-		-		(73,434)		(73,434)		
Professional services		723,534		-		-		-		(723,534)		(723,534)		
Urban redevelopment		148,536		-		-		-		(148,536)		(148,536)		
Interest expense		6,420		-		-		-		(6,420)		(6,420)		
Total governmental activities		5,453,008		387,785		584,135		109,150		(4,371,938)		(4,371,938)		
Total primary government	\$	5,453,008	\$	387,785	\$	584,135	\$	109,150		(4,371,938)		(4,371,938)		
			Gen	eral revenues	5:									
			Т	axes						2,199,266		2,199,266		
			L	icenses and p	ermit	S				1,785,999		1,785,999		
				ines and forfe						85,278		85,278		

Net (Expense) Revenue and

3,482

(154,833)

197,072

4,116,264

(255,674)

(202,971)

(458,645)

\$

\$

3,482

(154,833)

197,072

4,116,264

(255, 674)

(202,971)

(458,645)

Net position, beginning of year Net position, end of year The accompanying notes are an integral part of these financial statements.

Interest

Miscellaneous

**Total general revenues** 

Change in net position

Loss in Fire Department Bellevue Dayton

## CITY OF DAYTON, KENTUCKY BALANCE SHEET - GOVERNMENTAL FUNDS June 30, 2022

	General Fund	Tax Incentive Financing	Urban Renewal	Other Governmental Funds	Total Governmental Funds
Assets					
Cash and cash equivalents	\$ 3,017,774	\$ 273,144	\$ 600,873	\$ 303,403	\$ 4,195,194
Accounts receivable	459,081	-	57,760	2,998	519,839
Prepaid expenses	73,258	-	-	-	73,258
Due from other funds	50,365	-	1,500	15,800	67,665
Total assets	\$ 3,600,478	\$ 273,144	\$ 660,133	\$ 322,201	\$ 4,855,956
Liabilities and fund balances					
Liabilities					
Accounts payable	\$ 134,254	\$ 205,514	\$ 4,123	\$ 550	\$ 344,441
Accrued liabilities	75,274	-	-	-	75,274
Deposits	3,515	-	-	-	3,515
Due to other funds	-	67,665	-	-	67,665
Deferred revenue - ARPA funds	1,021,164	-	-	-	1,021,164
Deferred revenue	46,350	-	57,760	2,998	107,108
Total liabilties	1,280,557	273,179	61,883	3,548	1,619,167
Fund balances					
Restricted	-	(35)	-	190,134	190,099
Committed	-	-	598,250	128,519	726,769
Unassigned	2,319,921	-	-	-	2,319,921
Total fund balances	2,319,921	(35)	598,250	318,653	3,236,789
Total liabilities and fund balances	\$ 3,600,478	\$ 273,144	\$ 660,133	\$ 322,201	\$ 4,855,956

## CITY OF DAYTON, KENTUCKY RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION June 30, 2022

Total governmental fund balances	\$ 3,236,789
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets of \$6,630,124 net of accumulated depreciation of (\$2,980,210), used in governmental activities are not financial resources and therefore are not reported in the governmental funds.	3,649,914
Long-term revenue deferrals are not available to pay for current period expenditures and therefore are deferred in the govermental funds.	107,108
Deferred outflows and inflows related to pensions and OPEB are applicable to future periods and therefore are not reported in the governmental funds:	
Deferred outflows related to pensions	526,735
Deferred outflows related to OPEB	491,168
Deferred inflows related to pensions	(772,331)
Deferred inflows related to OPEB	(487,444)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds:	
Capital lease obligations - fire department	(183,936)
Investment in joint venture	(2,450,878)
Net unfunded pension liability	(3,512,561)
Net unfunded OPEB liability	(1,063,209)
Net position of governmental activities	\$ (458,645)

## CITY OF DAYTON, KENTUCKY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS For the Year Ended June 30, 2022

Revenues	General Fund	Tax ncentive inancing	Urban Renewal	Gov	on-major ernmental Funds	Go	Total vernmental Funds
Taxes	\$ 1,786,850	\$ 268,916	\$ -	\$	143,670	\$	2,199,436
Licenses and permits	1,785,999	-	-		-		1,785,999
Intergovernmental	577,348	-	-		109,150		686,498
Charges for services	387,785	-	-		-		387,785
Fines and forfeitures	85,278	-	-		-		85,278
Interest	2,496	-	667		319		3,482
Miscellaneous	 203,598	 -	 -		261		203,859
Total revenues	 4,829,354	268,916	667		253,400		5,352,337
Expenditures							
General government	580,771	-	-		-		580,771
Police department	1,537,234	-	-		-		1,537,234
Fire department	1,122,583	-	-		-		1,122,583
Public works	370,287	-	-		74,424		444,711
Building services	87,653	-	-		-		87,653
Waste collection	231,944	-	-		-		231,944
Recreation	-	-	-		138,722		138,722
Professional services	454,618	268,916	-		-		723,534
Urban redevelopment	-	-	148,536		-		148,536
Debt service	40,106	-	-		-		40,106
Capital outlay	 209,643	 -	 -		13,300		222,943
Total expenditures	 4,634,839	 268,916	 148,536		226,446		5,278,737
Excess (deficit) of revenues over expenditures	 194,515	 -	 (147,869)		26,954		73,600
Other financing sources (uses)							
Transfers in	30,000	-	-		30,000		60,000
Transfers out	(30,000)	-	-		(30,000)		(60,000)
Total other financing sources (uses)	 -	 -	 -		-		-
Net change in fund balances	194,515	-	(147,869)		26,954		73,600
Fund balances - beginning of year	 2,125,406	 (35)	 746,119		291,699		3,163,189
Fund balances - end of year	\$ 2,319,921	\$ (35)	\$ 598,250	\$	318,653	\$	3,236,789

## CITY OF DAYTON, KENTUCKY RECONCILIATION OF THE STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES June 30, 2022

Net change in fund balances-total governmental funds	\$ 73,600
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation or amortization expense. This is the amount by which capital outlays of \$222,943 were less than depreciation expense (\$306,746) in the current period.	
Capital outlays Depreciation	222,943 (306,746)
The (loss) or gain on the Investment in Joint Venture of the Fire Department of Bellevue and Dayton do not provide or use current financial resources, but are recorded as a current period gain or (loss) on the Statement of Activities.	(154,833)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, while some revenues reported in the funds have already been recognized in earlier periods for the statement activities. This is the net effect of those changes.	(170)
Governmental funds report City pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employer contributions is reported as pension expense.	
Cost of benefits earned - pensions - CERS Cost of benefits earned - OPEB - CERS	(89,392) (34,762)
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.	 33,686
Change in net position of governmental activities	\$ (255,674)

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the City of Dayton, Kentucky, have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies of the City are described below.

REPORTING ENTITY – The City of Dayton, Kentucky is a municipality governed by a mayor and sixmember council. As defined by GAAP, and established by GASB, the financial reporting entity consists of the primary government (The City of Dayton, Kentucky as legally defined). Potential component units were considered for inclusion in the financial reporting entity. Component units are separate organizations for which the elected officials of the primary government would be financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose its will is held by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government. A component unit which is fiscally dependent upon the primary government even when the primary government does not have a voting majority of the component unit's board is also to be included in the statements of the primary government.

The City does not have any component units to be included in its financial report.

#### BASIS OF PRESENTATION

#### Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent, on fees and charges for services. The City has no business-type activities.

The statement of activities demonstrates the degree to which direct expenses of a given function or segments are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. Internal activity is eliminated in the statement of activities.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as a liability in the government-wide financial statements, rather than as another financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability rather than as an expenditure.

## Fund Financial Statements

Separate financial statements are provided for governmental funds. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column.

The City uses funds to report on its financial position and the result of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

<u>Governmental funds</u> are those through which most governmental functions typically are financed. The acquisition, use, and balances of the City's expendable financial resources and the related current liabilities are accounted for through governmental funds. The City's governmental funds are as follows:

*General Fund* – The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.

*Capital Projects Fund* – The Capital Projects Fund accounts for the construction, rehabilitation, and acquisition of capital assets, such as buildings, equipment, and roads. The City is not required to account for all capital expenditures in this fund and therefore capital items may appear in the other funds as well.

*Special Revenue Funds* –Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specific purposes other than debt service or capital projects. The Special Revenue Funds include:

- *Municipal Road Aid Fund* to account for revenues and related expenses provided by the Commonwealth of Kentucky's Transportation Cabinet through the Department for Local Government.
- Park Board Fund to account for City park expenditures and projects.
- *TIF Fund* to account for the revenues and related expenses for the City's Tax Increment Financing Districts at Manhattan Harbor, Grant Park, and Pottebaum Point.
- Urban Renewal Fund to account for urban renewal projects which the City sponsors.

BASIS OF ACCOUNTING – Basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

Accrual – The governmental activities in the government-wide financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

Modified Accrual – The governmental funds financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified

accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

Property taxes, license fees, interest, and other revenues associated with current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. No allowance for doubtful accounts is required for any receivables as of June 30, 2022.

CASH AND CASH EQUIVALENTS - Cash and cash equivalents include amounts in demand deposits as well as short-term investments with an initial maturity date within three months of the date acquired by the City.

The City is authorized by state statute to invest in:

- Obligations of the United States and of its agencies and instrumentalities
- Certificates of deposits
- Bankers acceptances
- Commercial paper
- Bonds of other state or local governments
- Mutual funds

PROPERTY TAXES AND TAX CALENDAR - Property taxes are levied as of January 1 on property values assessed as of the same date. The taxes are billed in September and are due and payable in November. The due date is set each year by council, by ordinance. After the due date, the bill becomes delinquent and penalties and interest may be assessed by the City and a lien may be placed on the property. Property tax rates for the year ended June 30, 2022, were \$0.446 per \$100 valuation for real property, \$0.050 for park tax, \$0.5009 for motor vehicles and motorboats, and \$.750 for other personal (tangible) property. The assessed value of property on which the levy for 2021 was based was \$259,501,220 for real property and \$3,049,790 for personal property.

PREPAIDS - Payments made to vendors for services that will benefit periods reported as prepaid items under the purchases method.

INTERFUND ACTIVITIY AND ADVANCE RECEIVABLE – Reciprocal interfund activity includes interfund loans – amounts provided with a requirement for repayment, reported as interfund receivables and payables in the respective funds and interfund services provided and used – sales and purchases of goods and services between funds for a price approximating their external exchange value, recorded as revenues and expenses in the respective funds. Unpaid amounts would be reported as receivables and payables in the respective funds. Nonreciprocal interfund activity includes interfund transfers – flows of assets without equivalent flows of assets in return, and interfund reimbursements – repayments by the responsible fund.

SHORT-TERM INTER-FUND RECEIVABLE/PAYABLES – During the course of operation, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from/to other funds" on the balance sheet. Short-term inter-fund loans are classified as "inter-fund receivables/payables".

CAPITAL ASSETS - General capital assets are those assets not specifically related to activities in the proprietary fund. These assets are reported in the governmental activities column of the government-wide statement of net position.

The accounting and reporting treatment applied to capital assets associated with a fund are determined by its measurement focus. General capital assets are long-lived assets of the City as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized in the government-wide financial statements. Generally, capitalizable items with a cost of \$5,000 or more and two years of useful life are capitalized. Infrastructure such as streets, traffic signals and signs are capitalized. The valuation basis for general capital assets are historical costs, or where historical cost is not available, estimated historical cost based on replacement cost. Prior to July 1, 2001, governmental funds infrastructure assets had not previously been capitalized. The City has opted to not retroactively report its major general infrastructure assets. Infrastructure assets (starting July 1, 2001) have been valued at cost.

Capital assets used in operations are depreciated over their estimated useful lives using the straight-line method in the government-wide financial statements. Depreciation is charged as an expense against operations and accumulated depreciation is reported on the respective balance sheet. The range of lives used for depreciation purposes for each capital asset class is as follows:

Buildings	40	years
Public Doman Infrastructure	40	years
Improvements	15	years
Vehicles	5	years
Machinery and Equipment	7	years
Furniture and Fixtures	7	years

COMPENSTATED ABSENCES – The City reports compensated absences in accordance with GASB Statement No. 16, *Accounting for Compensated Absences*. It is the government's policy to permit employees to accumulate earned but unused vacation pay benefits. There is no liability for unpaid accumulated sick leave since the government does not have a policy to pay any amounts when employees separate from service with the government. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the government funds only if they have matured, for example, as a result of employee resignations and retirements. The general fund has typically been used to liquidate compensated absences as they become due and payable.

LONG-TERM OBLIGATIONS – The accounting treatment of long-term debt depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

Long-term debt for governmental funds is not reported as a liability in the fund financial statements. The debt proceeds are reported as other financing sources and payments of principle and interest as expenditures. The accounting for long-term debt of the proprietary fund is the same in the fund statements as it is in the government-wide statements.

PENSIONS – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County Employee Retirement System (CERS) and additions to/deductions from CERS' fiduciary net position have been determined on the same basis of as they are reported by CERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

OTHER POST-EMPLOYMENT BENEFITS (OPEB), HEALTH INSURANCE – For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the County Employee Retirement System (CERS) and additions to/deductions from CERS' fiduciary net position have been determined on the same basis of as they are reported by CERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value

FUND EQUITY – In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources.

*Non-spendable fund balance* – This classification includes amounts that cannot be spent because they are either (a) not in spendable form – long-term receivables and prepaid items; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned and unassigned.

*Restricted fund balance* – This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation. The Municipal Road Aid Fund has a restricted fund balance

*Committed fund balance* - These amounts can only be used for specific purposes to constraints imposed by formal ordinances of the City Council (the government's highest level of decision making authority). Those committed amounts cannot be used for any other purposes unless the City Council removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. Special Revenue Funds have committed fund balances.

Assigned fund balance – This classification reflects the amounts constrained by the City's "intent" to be used for specific purposes, but are neither restricted nor committed. The City Council and City Administrator have the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as non-spendable and are neither restricted nor committed. The City has no assigned fund balances.

*Unassigned fund balance* – This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds. The City Council has no General Fund minimum fund balance target as of June 30, 2022. No other fund balance policies exist.

When both restricted and unrestricted resources are available for use, it is the City's policy to use externally restricted resources first, then unrestricted resources – committed, assigned and unassigned – in order as needed. The City has no outstanding encumbrances as of June 30, 2022.

ESTIMATES AND UNCERTAINTIES – The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## NOTE B – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- A. In accordance with City ordinance, by June 1, the Mayor submits to the City Council, a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them for the upcoming year.
- B. A public meeting is conducted to obtain citizen comment.
- C. Prior to June 30, the budget is legally enacted through passage of an ordinance.
- D. The Mayor is required by Kentucky Revised Statutes to present a quarterly report to the City Council explaining any variance from the approved budget.
- E. Appropriations continue in effect until a new budget is adopted.
- F. The Council authorizes supplemental appropriations during the year.

Expenditures may not legally exceed budgeted appropriations at the department level. Any revisions to the budget that would alter total revenues and expenditures of any fund must be approved by the Council; however, with proper approval by the Council, budgetary transfers between departments can be made. The Council adopted two supplementary appropriation ordinances. All appropriations lapse at fiscal year-end. Annual budgets are adopted on a basis consistent with GAAP.

*Deficit fund balance* The TIF Fund ended the fiscal year in a deficit net position of (\$35); no other funds of the City ended the year with a deficit fund balance.

#### NOTE C – DEPOSITS AND INVESTMENTS

*Custodial Credit Risk – Deposits –* The City's deposits at June 30, 2022, were partially secured by Federal Depository Insurance. Deposits in excess of the Federal Depository Insurance limit are to be collateralized with securities held by the bank, its trust department or by its agent, but not in the City's name. The amount of the City's deposits with financial institutions at June 30, 2022 was \$4,195,194. Of the total bank balance, \$250,000 was insured by the Federal Depository Insurance Corporation. The remainder is collateralized with securities held by the financial institution and pledged to collateralize the City's deposits.

Kentucky Revised Statutes authorize cities to invest in obligations of the United States and its agencies, obligations of the Commonwealth of Kentucky and its agencies, shares in savings and loan associations insured by federal agencies, deposits in national or state charter banks insured by federal agencies, repurchase agreements, and larger amounts in such institutions providing such banks pledge as security obligations of the United States government or its agencies.

Interest rate risk – In accordance with the City's investment policy, interest rate risk is minimized by investing in public funds with the highest rate of return with the maximum security of principal. Investments are undertaken in a manner that seeks to ensure preservation of capital in the portfolio.

#### NOTE D – INVESTMENT IN JOINT VENTURE

The City, along with the City of Bellevue, Kentucky, own equal shares in a joint venture limited liability corporation, the Fire Department of Bellevue and Dayton (FDBD). Each City annually records, as an investment in joint venture, 50% of the net position of FDBD on its Statement of Net Position, and an adjustment for the amount of change is recognized in the Statement of Activities. The total investment in the joint venture at June 30, 2021 was a liability of (\$2,450,878) an increase of \$154,833 from the previous year.

The City had no other investments at June 30, 2022.

## NOTE E – CAPITAL ASSETS AND DEPRECIATION

Capital assets activity for governmental activities for the year ended June 30, 2022 is as follows:

	June 30, 2021	Additions	Retirements	June 30, 2022
Governmental activities:				
Assets not being depreciated				
Land	\$ 1,429,327	\$ 41,000	\$-	\$ 1,470,327
	1,429,327	41,000		1,470,327
Other capital assets				
Buildings	1,049,624	-	-	1,049,624
Infrastructure	2,190,132	13,300	-	2,203,432
Improvements	606,207	-	-	606,207
Vehicles	591,021	163,511	(12,000)	742,532
Equipment	465,521	5,132	-	470,653
Furniture	87,349			87,349
Subtotal	4,989,854	181,943	(12,000)	5,159,797
Accumulated depreciation				
Buildings	(956,896)	(8,116)	-	(965,012)
Infrastructure	(752,449)	(90,379)	-	(842,828)
Improvements	(108,185)	(108,212)	-	(216,397)
Vehicles	(463,015)	(63,996)	-	(527,011)
Equipment	(324,779)	(34,666)	12,000	(347,445)
Furniture and fixtures	(80,140)	(1,377)		(81,517)
Subtotal	(2,685,464)	(306,746)	12,000	(2,980,210)
Other capital assets, less depreciation	2,304,390	(124,803)		2,179,587
Capital assets, net	\$ 3,733,717	\$ (83,803)	\$ -	\$ 3,649,914

Depreciation was charged to the following governmental activities:

Activity	Depreciation			
General government	\$	37,287		
Police		72,548		
Public works		184,699		
Recreation		12,212		
Current year governmental activity depreciation expense	\$	306,746		

## NOTE F - CAPITAL LEASE PAYABLE

On March 31, 2018, the Cities of Bellevue and Dayton, Kentucky jointly entered into a tax-exempt lease/purchase agreement with US Bancorp to purchase a fire truck for \$685,973 for the Fire Department of Bellevue and Dayton (FDBD). This truck was financed by the Cities and donated, as a capital contribution to the Cities investment in a joint venture, to the FDBD, upon delivery. Each City recognized one half of this investment asset, \$342,987, in their "Investment in a Joint Venture" account, and also recognized an offsetting amount in their respective capital lease payable accounts on the Statements of Net Position. The following is a schedule by years of the future minimum lease payments under capital lease together with the present value of the net minimum lease payments as of June 30, 2022:

	Cap	ital Lease		
Year Ending June 30	Payable			
2023	\$	40,106		
2024		40,106		
2025		40,106		
2026		40,106		
2027		40,106		
Total minimum lease payments		200,530		
Less: amount representing interest		(16,594)		
Present Value of Net Minimum Lease Payments	\$	183,936		

## NOTE G - CONDUIT DEBT OBLIGATIONS

The City has issued Industrial Building Revenue Bonds to provide financial assistance to private-sector entities for the acquisition, construction, equipping and installation of development projects. The bonds are secured by the properties financed and are payable solely from the private-sector entities. Neither the City nor any political subdivision thereof, is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as a liability in the accompanying financial statements. As of June 30, 2022, there were 9 Industrial Building Revenue Bonds that are providing \$109,932,980 of investment in the City. The amount outstanding at June 30, 2022 cannot be accurately determined at the date of these financial statements.

#### NOTE H – RISK MANAGEMENT

The City is exposed to various risks of losses related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees, and natural disasters. The City has obtained insurance coverage through a commercial insurance company. In addition, the City has effectively managed risk through various employee education and prevention programs through the efforts and cooperation of its

risk manager and department heads. All general liability risk management activities are accounts for in the General Fund. Expenditures and claims are recognized when probable that a loss has occurred and the amount of loss can be reasonable estimated.

## **NOTE I – INTERFUND TRANSFERS**

The following interfund transfers occurred for the year ended June 30, 2022:

	Tra	ansfers In	Trai	nsfers Out
General Fund	\$	30,000	\$	30,000
Park Fund		30,000		-
Municipal Road Aid Fund		-		30,000
	\$	60,000	\$	60,000

Transfers are used to move funds from the fund that statute or budget requires such funds to be received into the fund that statue or budget requires such funds to be disbursed from. Transfers are also used to move unrestricted funds collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to fund from which it was originally provided once a project is completed.

## NOTE J – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

	 General Fund	 Incentive	Ur	ban Renewal Fund	N	Non-Major Funds		Total
Restricted	\$ -	\$ (35)	\$	-	\$	190,134	\$	190,099
Committed	-	-		598,250		128,519		726,769
Unassigned	 2,319,921	 -		-		-		2,319,921
Total Fund Balance	\$ 2,319,921	\$ (35)	\$	598,250	\$	318,653	\$	3,236,789

Governmental fund balances as of June 30, 2022, consist of the following:

## NOTE K – COUNTY EMPLOYEES' RETIREMENT SYSTEM

*Plan description* – City employees are covered by CERS (County Employees' Retirement System), a cost-sharing multiple-employer defined benefit pension and health insurance (Other Post-Employment Benefits; OPEB) plan administered by the Kentucky Public Pension Authority, an agency of the Commonwealth of Kentucky. Under the provisions of the Kentucky Revised Statue ("KRS") Section 61.645, the Board of Trustees of the Kentucky Public Pension Authority administers CERS and has the authority to establish and amend benefit provisions. The Kentucky Public Pension Authority issues a publicly available financial report that includes financial statements and required supplementary information for CERS. That report may be obtained from <a href="http://kyret.ky.gov/">http://kyret.ky.gov/</a>.

The Plan is divided into both a **Pension Plan** and **Health Insurance Fund Plan** (Other Post-Employment Benefits; OPEB) and each Plan is further sub-divided based on *Non-Hazardous* duty and *Hazardous* duty covered-employee classifications. The City has both *Non-Hazardous* and *Hazardous Duty* employees.

	Non-Haz	ardous	Hazardous			
	Pension	OPEB	Pension	OPEB		
Active Plan Members	81,250	80,745	10,452	9,340		
Inactive Plan Members	95,692	29,208	3,590	877		
Retired Members	65,414	37,037	9,419	7,366		
	242,356	146,990	23,461	17,583		
Number of participati	1,139		266			

Membership in CERS consisted of the following at June 30, 2021:

#### PENSION PLAN

#### **Non-Hazardous Pension Plan Description**

*Benefits Provided* – CERS provides retirement, health insurance, death and disability benefits to Non-Hazardous duty Plan employees and beneficiaries. Employees are vested in the Plan after five years of service. For retirement purposes, employees are grouped into three tiers, based on hire date:

Tier 1	Participation date Unreduced retirement Reduced retirement	Before September 1, 2008 27 years service or 65 years old At least 5 years service and 55 years old At least 25 years service and any age
Tier 2	Participation rate Unreduced retirement	September 1, 2008 - December 31, 2013 At least 5 years service and 65 years old or age 57+ and sum of service years plus age equal 87
	Reduced retirement	At least 10 years service and 60 years old
Tier 3	Participation date Unreduced retirement	After December 31, 2013 At least 5 years service and 65 years old or age 57+ and sum of service years plus age equal 87
	Reduced retirement	Not available

Cost of living adjustments are provided at the discretion of the General Assembly. Retirement is based on a factor of the number of years of service and hire date multiplied by the average of the highest five years' earnings. Reduced benefits are based on factors of both of these components. Participating employees become eligible to receive the health insurance benefit after at least 180 months or service. Death benefits are provided for both death after retirement and death prior to retirement. Death benefits after retirement are \$5,000 in lump sum. Five years' service is required for death benefits prior to retirement and the employee must have suffered a duty-related death. The decedent's beneficiary will receive the higher of the normal death benefit and \$10,000 plus 25% of the decedent's monthly final rate or pay and any dependent child will receive 10% of the decedent's monthly final rate of pay up to 40% for all dependent children. Five years' service is required for nonservice-related disability benefits.

Contributions – Required pension contributions by the employee are based on the tier:

_	<b>Required Contribution</b>
Tier 1	5%
Tier 2	5%
Tier 3	5%

#### **Hazardous Pension Plan Description**

*Benefits Provided* – CERS provides retirement, health insurance, death and disability benefits to Hazardous duty Plan employees and beneficiaries. Employees are vested in the Plan after five years of service.

For retirement purposes, employees are grouped into three tiers, based on hire date:

Tier 1	Participation date Unreduced retirement Reduced retirement	Before September 1, 2008 At least one month of hazardous duty service credit and 55 years old, or any age with 20 years of service. 15 years service and 50 years old
-	<b>-</b>	
Tier 2	Participation date	September 1, 2008 - December 31, 2013
	Unreduced retirement	At least 5 years of hazardous duty service credit and
		60 years old or any age with 25 years of service.
	Reduced retirement	15 years service and 50 years old
Tier 3	Participation date	On or after January 1, 2014
	Unreduced retirement	At least 5 years of hazardous duty service credit and
		60 years old or 25 or more years of service, with no age requirement
	Reduced retirement	Not available

Cost of living adjustments are provided at the discretion of the General Assembly. Retirement is based on a factor of the number of years of service and hire date multiplied by the average of the highest five years' earnings. Reduced benefits are based on factors of both of these components. Participating employees become eligible to receive the health insurance benefit after at least 180 months or service. Death benefits are provided for both death after retirement and death prior to retirement. Death benefits after retirement are \$5,000 in lump sum. Five years' service is required for death benefits prior to retirement and the employee must have suffered a duty-related death. The decedent's beneficiary will receive the higher of the normal death benefit and \$10,000 plus 25% of the decedent's monthly final rate or pay and any dependent child will receive 10% of the decedent's monthly final rate of pay up to 40% for all dependent children. Five years' service is required for nonservice-related disability benefits.

Contributions – Required pension contributions by the employee are based on the tier:

	Required Contribution	
Tier 1	8%	
Tier 2	8%	
Tier 3	8%	

#### Contributions

For non-hazardous duty employees, the City contributed 26.95% of covered-employee's compensation,

of which 21.17% was for the pension fund and 5.78% was for the health insurance fund.

For hazardous duty employees, the City contributed 44.33% of covered-employee's compensation, of which 33.86% was for the pension fund and 10.47% was for the health insurance fund.

The City made all required contributions for the non-hazardous Plan pension obligation for the fiscal year in the amount of \$114,327, of which \$89,807 was for the pension fund and \$24,520 was for the health insurance fund.

The City made all required contributions for the hazardous Plan pension obligation for the fiscal year in the amount of \$277,056, of which \$211,620 was for the pension fund and \$65,436 was for the health insurance fund.

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the City reported a liability of \$3,512,561 (\$1,028,287 for the non-hazardous plan and \$2,484,274 for the hazardous duty Plan) as its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension Plan relative to the projected contributions of all participating entities, actuarially determined. At the June 30, 2021 measurement year, the City's non-hazardous employer allocation proportion was 0.0161% of the total CERS non-hazardous duty employees and the hazardous employer allocation proportion was 0.0933% of the total CERS hazardous duty employees. For the year ended June 30, 2022, the City recognized pension expense of \$89,392 in addition to its \$301,427 pension contribution.

	Non-Ha	zard	ous	Hazardous				Total			
	Deferred Outflow		Deferred Inflow		Deferred Outflow		Deferred Inflow		Deferred Outflow	Deferred Inflow	
Differences between expected and actual experience	\$ 11,808	\$	(9,980)	\$	68,508	\$	-	\$	80,316	\$	(9,980)
Net difference between projected actual earnings on plan investments	-	(137,053)		-		(266,692)		(266,692)		- (403,	
Changes of assump.	13,801		-		31,028	- 44,829			-		
Changes in proportion differences between contributions and proportionate share of contributions	37,232		-		62,931	(1	358,606)		100,163		(358,606)
Contributions subsequent to the measurement date	89,807		-		211,620		-		301,427		_
	\$ 152,648	\$ (	(147,033)	\$	374,087	\$ (	625,298)	\$	526,735	\$	(772,331)

At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

The City's contributions subsequent to the measurement date of \$364,870 will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Measurement Year Ending		Net				
June 30,	Deferral					
2022	\$	(59,412)				
2023		(147,170)				
2024		(175,532)				
2025		(164,909)				
2026		-				
Thereafter		-				
	\$	(547,023)				

#### **Actuarial Assumptions**

The total pension liability, net pension liability, and sensitivity information are based on an actuarial valuation date of June 30, 2020. The total pension liability was rolled forward from the valuation date to the Plan's fiscal year ending date of June 30, 2021 using generally accepted actuarial procedures.

The actuarially determined contribution effective for the fiscal year ending in 2021 is based on an actuarial valuation date of June 30, 2019, and was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date	June 30, 2019
Actuarial cost method	Entry Age Normal
Asset valuation method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Amortization method	Level percent of pay
Amortization period	30-year, closed period at June 30, 2019
Payroll growth rate	2.00%
Investment rate of return	6.25%
Inflation	2.30%
Salary increases	3.30-10.30%, varies by service
Mortality	System-specific mortality table based on mortality
	experience from 2013-2018, projected with the
	ultimate rates from MP-2014 mortality improvement
	scale using a base year of 2019
Phase-in provision	Board certified rate is phased into the actuarially

determined rate in accordance with HB 362 enacted

in 2018

The long-term expected return on Plan assets is reviewed as part of the regular experience studies prepared every five years for CERS. The most recent analysis, performed for the period covering fiscal years 2013 through 2018, is outlined in a report dated April 30, 2019. Several factors are considered in evaluating the long-term rate of return assumption including long term historical data, estimates inherent in current market data, and a log- normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense, and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension Plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

#### **Changes of Assumptions**

There have been no changes in actuarial assumptions since June 30, 2020.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 6.25%. The projection of cash flows used to determine the discount rate assumed that contributions from members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 6.25%. The long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### Plan Target Allocation

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	CERS Pensions	
	(Haz & Non-Haz)	Long Term
	Target	Expected
Asset Class	Allocation	Nominal Return
US equity	21.75%	5.70%
Non-US equity	21.75%	6.35%
Private equity	10.00%	9.70%
Specialty credit/high yield	15.00%	2.80%
Core bonds	10.00%	0.00%
Cash	1.50%	-0.60%
Real estate	10.00%	5.40%
Real return	10.00%	4.55%
Total	100.00%	-

# Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.25 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25 percent) or 1-percentage-point higher (7.25 percent) than the current rate:

	Proportionate Share of Net Pension Liability					
	1%	6 Decrease	Current Rate		1% Increase	
	5.25%		6.25%		7.25%	
Non-hazardous	\$	1,318,826	\$	1,028,287	\$	787,872
Hazarous		3,166,552		2,484,274		1,928,220
Total	\$	4,485,378	\$	3,512,561	\$	2,716,092

## HEALTH INSURANCE – OTHER POST-EMPLOYMENT BENEFITS

#### Non-Hazardous OPEB Plan Description

*Benefits Provided* – CERS provides retirement, health insurance, death and disability benefits to non-hazardous duty Plan employees and beneficiaries. Health insurance coverage is provided through payment/partial payment of insurance premiums for both non-Medicare-eligible and Medicare-eligible retirees.

Tier 1	Participation date	Before July 1, 2003
	Benefit eligibility	Recipient of a retirement allowance
	Percentage of member premium paid by the plan	< 4 years service - 0% 4-9 years service - 25% 10-14 years service - 50% 15-19 years service - 75% 20 or more years service - 100%
Tier 2	Participation date	July 1, 2003 - August 31, 2008
	Benefit eligibility	Recipient of a retirement allowance with at least 120 months of service at retirement
	Member premium paid by the plan	\$10/month for each year of earned service with a 1.5% increase each July 1. As of July 1, 2016, the contribution was \$12.99 per month.
Tier 3	Participation date	On or after September 1, 2008
	Benefit eligibility	Recipient of a retirement allowance with at least 180 months of service at retirement
	Member premium paid by the plan	\$10/month for each year of earned service with a 1.5% increase each July 1. As of July 1, 2016, the contribution was \$12.99 per month.

Contributions – Required health insurance Plan contributions by the employee are based on the tier:

	Required Contribution
Tier 1	None
Tier 2	1%
Tier 3	1%

#### Hazardous OPEB Plan Description

Benefits Provided – CERS provides retirement, health insurance, death and disability benefits to hazardous duty Plan employees and beneficiaries. Health insurance coverage is provided through payment/partial payment of insurance premiums for both non-Medicare-eligible and Medicare-eligible retirees.

Tier 1	Participation date	Before July 1, 2003
	Benefit eligibility	Recipient of a retirement allowance
	Percentage of member premium paid by the plan	< 4 years service - 0% 4-9 years service - 25% 10-14 years service - 50% 15-19 years service - 75% 20 or more years service - 100%
Tier 2	Participation date	July 1, 2003 - August 31, 2008
	Benefit eligibility	Recipient of a retirement allowance with at least 120 months of service at retirement
	Member premium paid by the plan	\$15/month for each year of earned service with a 1.5% increase each July 1. As of July 1, 2018, the contribution was \$20.07 per month.
Tier 3	Participation date	On or after September 1, 2008
	Benefit eligibility	Recipient of a retirement allowance with at least 180 months of service at retirement
	Member premium paid by the plan	\$15/month for each year of earned service with a 1.5% increase each July 1. As of July 1, 2018, the contribution was \$20.07 per month.

Contributions – Required health insurance Plan contributions by the employee are based on the tier:

	Required Contribution
Tier 1	None
Tier 2	1%
Tier 3	1%

#### Contributions

Contribution requirements for covered employees and participating governmental entities are established and may be amended by the KPPA Trustees.

For non-hazardous employees, the City contributed 5.78% of covered employees' compensation for the health insurance fund.

For hazardous duty employees, the City contributed 10.47% of covered employees' compensation for the health insurance fund.

The City made all required contributions for the non-hazardous Plan OPEB obligation for the fiscal year in the amount \$24,520.

The City made all required contributions for the hazardous Plan OPEB obligation for the fiscal year in the amount of \$65,436.

These contributions are actuarially determined as an amount that is expected to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded

accrued liability. For the year ended June 30, 2022, the City recognized OPEB expense of \$34,762 in addition to its \$89,956 OPEB contribution.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2022, the City reported a liability of \$1,063,209 as its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The City's proportion of the net OPEB liability was based on a projection of the City's long-term share of contributions to the OPEB Plan relative to the projected contributions of all governmental entities, actuarially determined. At the June 30, 2021 measurement year, the City's non-hazardous employer allocation proportion was 0.0161% of the total CERS non-hazardous duty employees and the hazardous employer allocation proportion was 0.0933% of the total CERS hazardous duty employees.

In addition, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Non-Hazardous		Hazardous		Total	
	Deferred	Deferred Deferred		Deferred Deferred		Deferred
	Outflow	Inflow	Outflow	Inflow	Outflow	Inflow
Differences between expected and actual experience	\$ 48,541	\$ (92,163)	\$ 23,578	\$ (81,174)	\$ 72,119	\$ (173,337)
Net difference between projected actual earnings on		(40,000)		(110,010)		(400.007)
plan investments	-	(48,289)	-	(142,018)	-	(190,307)
Changes of assump.	81,839	(287)	189,217	(282)	271,056	(569)
Changes in proportion differences between contributions and proportionate share of contributions		(7.771)	44 264	(115,460)	59 027	(402.004)
contributions	13,673	(7,771)	44,364	(115,460)	58,037	(123,231)
Contributions subsequent to the measurement date	24,520	-	65,436		89,956	
	\$ 168,573	\$ (148,510)	\$ 322,595	\$ (338,934)	\$ 491,168	\$ (487,444)

The City's contributions subsequent to the measurement date of \$89,956 will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Measurement Year Ending		Net		
June 30,	[	Deferral		
2022	\$	(84)		
2023		(7,806)		
2024		(18,628)		
2025		(54,333)		
2026		(5,380)		
Thereafter		-		
	\$	(86,231)		

## **Actuarial Assumptions**

The total OPEB liability, net OPEB liability, and sensitivity information are based on an actuarial valuation date of June 30, 2020. The total OPEB liability was rolled forward from the valuation date to the Plan's fiscal year ending date of June 30, 2021 using generally accepted actuarial procedures.

The actuarially determined contribution effective for the fiscal year ending in 2021 is based on an actuarial valuation date of June 30, 2019 and was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date	June 30, 2019
Actuarial cost method	Entry Age Normal
Asset valuation method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Amortization method	Level percent of pay
Amortization period	30-year, closed period at June 30, 2019
Payroll growth rate	2.00%
Investment rate of return	6.25%
Inflation	2.30%
Salary increases	3.30-10.30%, varies by service
Mortality	
Investment rate of return	6.25%, net of OPEB Plan expense, including inflation,
Mortality	System-specific mortality table based on mortality
	experience from 2013-2018, projected with the
	ultimate rates from MP-2014 mortality improvement
	scale using a base year of 2019
Healthcare trend rates	
(Pre-65):	Initial trend starting at 6.25% at January 1, 2021 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years. The 2020 premiums were known at the time of the valuation and were incorporated into the liability measurement.
Healthcare trend rates	
(Post-65):	Initial trend starting at 5.50% at January 1, 2021 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 14 years. The 2020 premiums were known at the time of the valuation and were incorporated into the liability measurement.
Phase-in provision	Board certified rate is phased into the actuarially determined rate in accordance with HB 362 enacted in 2018.

## **Changes of Assumptions**

The discount rates used to calculate the total OPEB liability decreased from 5.34% to 5.20% for the non-hazardous Plan and from 5.30% to 5.05% for the hazardous Plan. The assumed increase in future health

## **CITY OF DAYTON, KENTUCKY** NOTES TO THE FINANCIAL STATEMENTS Year Ended June 30, 2022

care costs, or trend assumption, was reviewed during the June 30, 2021 valuation process and was updated to better reflect more current expectations relating to anticipated future increases in the medical costs. There were no other material assumption changes.

## **Discount Rate**

The discount rate used to measure the total OPEB liability was 5.20% for the non-hazardous Plan and 5.05% for the hazardous Plan. The projection of cash flows used to determine the discount rate assumed that contributions from governmental entities will be made at contractually required rates, actuarially determined. Based on this assumption, the Plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### **Plan Target Allocation**

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	CERS Pensions	
	(Haz & Non-Haz)	Long Term
	Target	Expected
Asset Class	Allocation	Nominal Return
US equity	21.75%	5.70%
Non-US equity	21.75%	6.35%
Private equity	10.00%	9.70%
Specialty credit/high yield	15.00%	2.80%
Core bonds	10.00%	0.00%
Cash	1.50%	-0.60%
Real estate	10.00%	5.40%
Real return	10.00%	4.55%
Total	100.00%	- -

## Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the proportionate share of the net OPEB liability calculated using the discount rates of 5.20% for the non-hazardous Plan and 5.05% for the hazardous Plan, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

		Proportiona	ate Sh	nare of Net OP	EB Li	ability
	1.0	0% Decrease	С	urrent Rate	1.0	0% Increase
Discount Rate, Non-Hazardous		4.20%		5.20%		6.20%
Net OPEB liability, Non-Haz	\$	423,823	\$	308,686	\$	214,196
Discount Rate, Hazardous		4.05%		5.05%		6.05%
Net OPEB liability, Haz	\$	1,093,916	\$	754,523	\$	481,841
Total	\$	1,517,739	\$	1,063,209	\$	696,037

## **CITY OF DAYTON, KENTUCKY** NOTES TO THE FINANCIAL STATEMENTS Year Ended June 30, 2022

# Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the proportionate share of the net OPEB liability, as well as what the proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

		Proportiona	ate Sh	are of Net OPI	EB Lia	ability
Healthcare cost trend rate	1.00%	% Decrease	Cı	urrent Rate	1.0	0% Increase
Net OPEB liability, non-hazardous	\$	222,217	\$	308,686	\$	413,055
Net OPEB liability, hazardous		494,405		754,523		1,073,107
Total	\$	716,622	\$	1,063,209	\$	1,486,162

## **Plan Fiduciary Net Position**

Both the Pension Plan and the Health Insurance Plan issue publicly available financial report that include financial statements and required supplementary information, and detailed information about each Plan's fiduciary net position. These reports may be obtained, in writing, from the Kentucky Public Pension Authority, 1260 Louisville Road, Perimeter Park West, Frankfort, Kentucky, 40601.

## NOTE L – CONTIGENT LIABILITIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal or state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amounts, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's attorney the resolution of these matters will not have a material adverse effect on the financial condition of the government.

The City, due to its relationship with the Bellevue/Dayton Fire Department, has a probable liability in a future period that, at this time, cannot be estimated. This liability is a result of improper payment of incentive to the fire fighters. The fire department is directly affected by this action taken by the Department of Labor, while the City is affected indirectly based on its contractual relationship with the fire department. The City estimates its liability to range between \$85,000 and \$150,000 which is 50% of the fire department's estimated liability. The City includes in that range \$6,600 for the payment to fire fighters that worked directly for the City before the department was formed. The City has also recorded a liability for its share of the pension liability recorded by the Bellevue/Dayton Fire Department based on the requirements of GASB 68. This liability is recorded on the Statement of Net Position and represents 50% of the Net Position of the fire department. The amount for June 30, 2022 is (\$2,450,878).

#### NOTE M – COMMITMENTS

The City is committed under a contract with the Fire Department of Bellevue-Dayton, LLC for fire and EMS services. The agreement expires June 1, 2021 unless the cities choose to extend the agreement. Each year the City is required to make a payment, determined on a yearly basis, to cover operating expenses. The required payment for fiscal year 2021-2022 will be approximately \$982,583.

#### NOTE N – TAX ABATEMENTS

In accordance with GASB 77, the City must disclose tax abatements and incentives provided within the City. The City has three Tax Increment Financing (TIF) Districts and one Payments In Lieu Of Taxes (PILOT) program on which tax abatements are provided to the developer to fund the cost to develop infrastructure in the District.

#### Grant Park

The local participation TIF district for Grant Park was created in 2007 and requires the City to collect, hold, and payback to the developer 75% of the real property taxes collected in the district footprint for the city in a given year. This incentive allowed the developer to finance the large infrastructure expenses associated with the project. The incentive is in place for 20 years.

#### Manhattan Harbour

The local participation TIF district for Manhattan Harbour was initiated in 2014 and requires the city to collect, hold, and payback to the developer 80% of the real property, payroll and occupational license taxes collected in the district footprint for City, County, Health, Library, and Cooperative Extension office in a given year.

The incentive allows the developer to finance costs associated with:

- 1) Construction of Manhattan Boulevard,
- 2) Purchasing the Queen City Riverboat lease,
- 3) Aiding in the financing of a new city building (up to \$2,000,000), and
- 4) For public parking needed to support any multi-family rental or condominium projects.

In 2017, the Commonwealth of Kentucky initiated a TIF district for this project and has pledged an amount not-to-exceed \$8,000,000 of State Ad Valorem taxes towards approved public infrastructure costs within this district. The local participation TIF is in place for 30 years and the Commonwealth's participation TIF is in place for 20 years.

#### Walton Creek Partners, LLC

The City has agreed to a PILOT arrangement which allows the developer to make payments in lieu of taxes on an industrial building in the City's industrial park. This PILOT program was created in 2017 with the first payment starting in December 2022. The incentive is in place for 15 years.

#### Pottebaum Point

The local participation TIF district for Pottebaum Point was created in January 2022 and requires the City to collect, hold, and payback to the developer 80% of the real property taxes collected in the district footprint for the city in a given year. This incentive allowed the developer to finance the large infrastructure expenses associated with the properties being constructed within the City. The incentive is in place for 30 years.

## NOTE O – IMPLEMENTATION OF NEW ACCOUNTING STANDARDS

Statement No. 87 – Leases – FY 2022

Statement No. 91 – Conduit Debt Obligations – FY 2022

Statement No. 92 - Omnibus 2020 - FY 2022

Statement No. 93 – Replacement of Interbank Offered Rates – FY 2022

Statement No. 97 - Component Unit Criteria for IRS Section 457 Deferred Comp. Plans - FY 2022

#### NOTE P – FUTURE ACCOUNTING STANDARDS

Statement No. 94 – Public-Private and Public-Public Partnerships – FY 2023

Statement No. 96 – Subscription-Based Information Technology Arrangements – FY 2023

Statement No. 98 – Annual Comprehensive Financial Report – FY 2023

Statement No. 99 - Omnibus 2022 - FY 2024

Statement No. 100 – Accounting Changes and Error Corrections – FY 2024

Statement No. 101 - Compensated Absences - FY 2025

## NOTE Q - AMERICAN RESCUE PLAN ACT (ARPA) FUNDING

In response to the COVID-19 Global Pandemic, the City has qualified for and received two tranches of Federal ARPA funding, in the amounts of \$726,251 and \$751,663, passed through the Commonwealth of Kentucky's Department for Local Government. The City did not expend any of the funding in the fiscal year ended June 30, 2022. The balance of \$1,021,164 has been deferred to future years, and will be recognized when expended, per the grant requirements.

#### **NOTE R – SUBSEQUENT EVENTS**

Management has evaluated events through March 3, 2023, the date on which the financial statements were available for issue. The City had no events subsequent to June 30, 2022 through March 3, 2023 to disclose.

## CITY OF DAYTON, KENTUCKY BUDGETARY COMPARISON SCHEDULE GENERAL FUND For the Year Ended June 30, 2022

	Budge	t Amounts	Actual	Variance with Final Budget - Positive
	Original	Final	Amounts	(Negative)
Budgetary fund balance, July 1	\$ 607,665	\$ 2,380,511	\$ 2,125,406	\$ (255,105)
Revenues				
Taxes	2,050,957	2,050,957	1,786,850	(264,107)
Licenses and permits	1,488,200	1,488,100	1,785,999	297,899
Intergovernmental	78,505	81,602	577,348	495,746
Fines and penalties	95,750	84,250	85,278	1,028
Charges for services	387,305	387,305	387,785	480
Other	2,187,069	2,250,887	203,598	(2,047,289)
Interest	1,700	1,700	2,496	796
Resources available for appropriation	6,897,151	8,725,312	6,954,760	(1,770,552)
Appropriations				
General government	671,501	725,998	621,771	104,227
Police department	1,451,592	1,624,476	1,537,234	87,242
Fire department	1,097,689	1,237,689	1,162,689	75,000
Public works	532,730	538,230	472,925	65,305
Building services	99,564	99,564	82,169	17,395
Waste collection	269,905	269,905	231,944	37,961
Professional services/grants/misc.	2,774,170	2,830,017	441,730	2,388,287
Capital outlay	-	53,941	84,377	(30,436)
Total appropriations	6,897,151	7,379,820	4,634,839	2,744,981
Excess of resources				
over appropriations	-	1,345,492	2,319,921	974,429
Other financing sources (uses)				
Transfers in	-	-	30,000	30,000
Transfers out	-		(30,000)	(30,000)
Total other financing sources (uses)				
Budgetary fund balance, June 30	\$-	\$ 1,345,492	\$ 2,319,921	\$ 974,429

The accompanying notes are an integral part of these financial statements.

#### **NOTE -1 BUDGETING POLICIES**

The City follows the procedures established pursuant to Chapter 108 of the Kentucky Revised Statutes in establishing the budgetary data reflected in the financial statements. The budget for the governmental fund type is adopted on a basis consistent with the general accepted accounting principles. Budgeted amounts in the financial statements are as adopted by the City Council.

## CITY OF DAYTON, KENTUCKY BUDGETARY COMPARISON SCHEDULE TAX INCREMENT FINANCING FUNDS For the Year Ended June 30, 2022

		Budget /	Amo	unts	Actual	Fina	iance with al Budget - Positive
	C	Driginal		Final	Amounts	()	legative)
Budgetary fund balance, July 1	\$	1,500	\$	1,500	\$ (35)	\$	(1,535)
Revenues							
Taxes		350,000		350,000	 268,916		(81,084)
Resources available for appropriation		351,500		351,500	 268,881		(82,619)
Appropriations							
TIF payments		280,000		280,000	268,916		11,084
Grant Park capital improvements		-		30,000	-		30,000
Miscellaneous expenses		-		-	 -		-
Total appropriations		280,000		310,000	 268,916		41,084
Excess of resources over appropriations		71,500		41,500	(35)		(41,535)
Other financing sources (uses) Transfers in (out)		-		-	 -		-
Budgetary fund balance, June 30	\$	71,500	\$	41,500	\$ (35)	\$	(41,535)

## CITY OF DAYTON, KENTUCKY BUDGETARY COMPARISON SCHEDULE URBAN RENEWAL FUND For the Year Ended June 30, 2022

		Budget /	Amo			Actual	Fina	iance with al Budget - Positive
	(	Driginal		Final	-	Amounts		legative)
Budgetary fund balance, July 1	\$	749,007	\$	749,007	\$	746,119	\$	(2,888)
<b>Revenues</b> Other Miscellaneous		1,000 -		1,000 -		667 -		(333) -
Resources available for appropriation		750,007		750,007		746,786		(3,221)
Appropriations Urban redevelopment Capital outlay Other		85,000 100,000 -		85,000 100,000 -		29,743 118,668 125		55,257 (18,668) (125)
Total appropriations		185,000		185,000		148,536		36,464
Excess of resources over appropriations		565,007		565,007		598,250		33,243
Other financing sources (uses) Transfers in (out)		-		-		_		-
Budgetary fund balance, June 30	\$	565,007	\$	565,007	\$	598,250	\$	33,243

The accompanying notes are an integral part of these financial statements.

## CITY OF DAYTON, KENTUCKY MULTIPLE EMPLOYER, COST SHARING, DEFINED BENEFIT PENSION PLAN DISCLOSURE - NON-HAZARDOUS Last Ten Fiscal Years

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	:		e City's Propor unty Employee				ty			
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Proportion of net pension liability	0.016130%	0.015770%	0.015160%	0.014710%	0.015880%	0.014760%	0.016433%	0.02%		
Proportionate share of the net pension liability (asset)	\$ 1,028,287	\$ 1,209,622	\$ 1,066,350	\$ 895,945	\$ 929,564	\$ 726,969	\$ 706,528	\$ 521,584		
Covered payroll in year of measurement	\$ 428,151	\$ 413,207	\$ 348,909	\$ 355,727	\$ 386,652	\$ 365,427	\$ 387,624	\$ 364,825		
Share of the net pension liability (asset) as a percentage of its covered payroll	240.17%	292.74%	305.62%	251.86%	240.41%	198.94%	182.27%	142.97%		
Plan fiduciary net position as a percentage of total pension liability	57.33%	47.81%	50.45%	53.54%	53.30%	55.50%	59.97%	66.80%		

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#### Schedule of the City's Contributions County Employees' Retirement System (CERS)

	2022	2021	2020	2019	2018	2017	2016		2015	2014	20	013
Contractually required contribution	\$ 89,807	\$ 82,633	\$ 94,774	\$ 62,034	\$ 51,509	\$ 53,938	\$ 45,386	\$	49,422	5012	7	
Actual contribution	 89,807	 82,633	 94,774	 62,034	 51,509	 53,938	 45,386		49,422	5012	7	
Contribution deficiency (excess)	-	-	-	-	-	-	-		-	-		
Covered payroll	\$ 424,219	\$ 428,151	\$ 413,207	\$ 348,909	\$ 355,727	\$ 386,652	\$ 365,427	\$ 3	387,624	364825.3	3	
Contributions as a percentage of covered payroll	21.17%	19.30%	22.94%	17.78%	14.48%	13.95%	12.42%		12.75%	13.749	, 0	

#### Notes to Required Supplementary Information for the Year Ended June 30, 2022

The net pension liability as of June 30, 2022, is based on the June 30, 2021, actuarial valuation. The changes to the elements of the pension expense, i.e. the difference between expected and actual experience, net difference between projected and actual earnings on plan investments, changes in assumptions, and the changes in proportion and differences between City's contributions and proportionate share of contributions are detailed in NOTE K in the Notes to the Financial Statements.

#### CITY OF DAYTON, KENTUCKY MULTIPLE EMPLOYER, COST SHARING, DEFINED BENEFIT PENSION PLAN DISCLOSURE - HAZARDOUS Last Ten Fiscal Years

			5			e City's Proj Inty Employ						on Liability						
		2021		2020		2019		2018		2017		2016		2015		2014	2013	2012
Proportion of net pension liability	0.0	093318%	0.	110528%	0.	.108469%	0.	095525%	0	.08147%	0	.07727%	0	.08476%	C	0.09793%		
Proportionate share of the net pension liability (asset)	\$ 2	2,484,274	\$	3,332,451	\$	2,996,234	\$	2,310,231	\$	1,822,644	\$	1,325,918	\$	1,301,170	\$	1,091,168		
Covered payroll in year of measurement	\$	547,653	\$	592,815	\$	617,923	\$	546,993	\$	560,545	\$	510,721	\$	435,830	\$	489,724		
Share of the net pension liability (asset) as a percentage of its covered payroll		453.62%		562.14%		484.89%		422.35%		325.16%		259.62%		298.55%		222.81%		
Plan fiduciary net position as a percentage of total pension liability		52.26%		44.11%		46.63%		49.26%		49.80%		53.95%		57.52%		63.46%		
					Cοι	Schedule Inty Employ		he City's C s' Retireme			RS)							
		2022		2021		2020		2019		2018		2017		2016		2015	2014	2013
Contractually required contribution	\$	211,620	\$	164,625	\$	178,200	\$	153,616	\$	121,432	\$	121,321	\$	103,472	\$	100,023	\$ 106,613	
Actual contribution		211,620		164,625		178,200		153,616		121,432		121,321		103,472		100,023	106,613	
Contribution deficiency (excess)		-		-		-		-		-		-		-		-	-	
Covered payroll	\$	624,985	\$	547,653	\$	592,815	\$	617,923	\$	546,993	\$	560,545	\$	510,721	\$	435,830	\$ 489,724	
Contributions as a percentage of covered payroll		33.86%		30.06%		30.06%		24.86%		22.20%		21.64%		20.26%		22.95%	21.77%	
					Not	tes to Requ for the N		Suppleme Ended Ju		-	ion							

The net pension liability as of June 30, 2022, is based on the June 30, 2021, actuarial valuation. The changes to the elements of the pension expense, i.e. the difference between expected and actual experience, net difference between projected and actual earnings on plan investments, changes in assumptions, and the changes in proportion and differences between City's contributions and proportionate share of contributions are detailed in NOTE K in the Notes to the Financial Statements.

## CITY OF DAYTON, KENTUCKY MULTIPLE EMPLOYER, COST SHARING, DEFINED BENEFIT OPEB PLAN DISCLOSURE - NON-HAZARDOUS Last Ten Fiscal Years

	S				are of the Net ( nt System (CE		ility			
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Proportion of net OPEB liability	0.016120%	0.015770%	0.015160%	0.014710%	0.015880%					
Proportionate share of the net OPEB liability (asset)	\$ 308,686	\$ 380,701	\$ 254,951	\$ 261,173	\$ 319,262					
Covered payroll in year of measurement	\$ 428,151	\$ 413,207	\$ 348,909	\$ 355,727	\$ 386,652					
Share of the net OPEB liability (asset) as a percentage of its covered payroll	72.10%	92.13%	73.07%	73.42%	82.57%					
Plan fiduciary net position as a percentage of total OPEB liability	62.91%	51.67%	60.44%	57.62%	52.40%					
		Cou		f the City's C es' Retireme	ontributions nt System (CE	RS)				

	2022	2021	2020	2019	2018	2017	2016	2015	2014	
Contractually required contribution	\$ 24,520	\$ 20,380	\$ 23,374	\$ 20,117	\$ 16,719	\$ 18,173				
Actual contribution	24,520	20,380	23,374	20,117	16,719	18,173				
Contribution deficiency (excess)	-	-	-	-	-	-				
Covered payroll	\$ 424,219	\$ 428,151	\$ 413,207	\$ 348,909	\$ 355,727	\$386,652				
Contributions as a percentage of										
covered payroll	5.78%	4.76%	5.66%	5.77%	4.70%	4.70%				

#### Notes to Required Supplementary Information for the Year Ended June 30, 2022

The net OPEB liability as of June 30, 2022, is based on the June 30, 2021, actuarial valuation. The changes to the elements of the OPEB expense, i.e. the difference between expected and actual experience, net difference between projected and actual earnings on plan investments, changes in assumptions, and the changes in proportion and differences between City's contributions and proportionate share of contributions are detailed in NOTE K in the Notes to the Financial Statements.

## CITY OF DAYTON, KENTUCKY MULTIPLE EMPLOYER, COST SHARING, DEFINED BENEFIT OPEB PLAN DISCLOSURE - HAZARDOUS Last Ten Fiscal Years

			Sc	hedule of th Cou						of the Net C ystem (CEF		B Liability				
		2021		2020		2019		2018		2017		2016	2015	2014	2013	2012
Proportion of net OPEB liability	0.	093317%	0	.110494%	0	108448%	0	.095525%	(	0.08147%						
Proportionate share of the net OPEB liability (asset)	\$	754,523	\$	1,021,081	\$	802,363	\$	681,090	\$	673,465						
Covered payroll in year of measurement	\$	547,653	\$	592,815	\$	617,923	\$	546,993	\$	560,545						
Share of the net OPEB liability (asset) as a percentage of its covered payroll		137.77%		172.24%		129.85%		124.52%		120.14%						
Plan fiduciary net position as a percentage of total OPEB liability		66.81%		58.84%		64.44%		64.24%		59.00%						
				Со				e City's Co Retirement		ibutions ystem (CEF	rS)					
		2022		2021		2020		2019		2018		2017	2016	2015	2014	2013
Contractually required contribution	\$	65,436	\$	52,137	\$	56,436	\$	64,697	\$	51,144	\$	52,411				
Actual contribution		65,436		52,137		56,436		64,697		51,144		52,411				
Contribution deficiency (excess)		-		-		-		-		-		-				
Covered payroll	\$	624,985	\$	547,653	\$	592,815	\$	617,923	\$	546,993	\$	560,545				
Contributions as a percentage of covered payroll		10.47%		9.52%		9.52%		10.47%		9.35%		9.35%				
				No	tes	-		Supplemen Ended June		y Informati 0, 2022	on					

The net OPEB liability as of June 30, 2022, is based on the June 30, 2021, actuarial valuation. The changes to the elements of the OPEB expense, i.e. the difference between expected and actual experience, net difference between projected and actual earnings on plan investments, changes in assumptions, and the changes in proportion and differences between City's contributions and proportionate share of contributions are detailed in NOTE K in the Notes to the Financial Statements.

# CITY OF DAYTON, KENTUCKY COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS June 30, 2022

	Park Board	Municipal Road Aid	Total Non-major Governmental Funds		
Assets	\$ 113.269	\$ 190,134	\$ 303,403		
Cash and cash equivalents Accounts receivable	\$ 113,269 2,998	\$ 190,134 -	\$ 303,403 2,998		
Due from other funds	15,800	-	15,800		
Total assets	\$ 132,067	\$ 190,134	\$ 322,201		
Liabilities and fund balances					
Liabilities					
Accounts payable	\$ 550	\$-	\$ 550		
Due to other funds	-	-	-		
Deferred revenue	2,998		2,998		
Total liabilities	3,548		3,548		
Fund balances					
Restricted	-	190,134	190,134		
Committed	128,519		128,519		
Total fund balances	128,519	190,134	318,653		
Total liabilities and fund balances	\$ 132,067	\$ 190,134	\$ 322,201		

The accompanying notes are an integral part of the financial statements.

## CITY OF DAYTON, KENTUCKY COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - NON-MAJOR GOVERNMENTAL FUNDS For the Year Ended June 30, 2022

	Park Board	N	lunicipal Road Aid	Total Non-major Governmental Funds			
Revenues							
Taxes	\$ 143,670	\$	-	\$	143,670		
Intergovernmental	-		109,150		109,150		
Other	261		-		261		
Interest	 101		218		319		
Total revenues	 144,032		109,368		253,400		
Expenditures							
Park expenses	149,517		-		149,517		
Capital improvements	550		-		550		
Public works	-		74,424		74,424		
Miscellaneous	1,955		-		1,955		
Total expenditures	 152,022		74,424		226,446		
Excess (deficit) of revenues							
over (under) expenditures	 (7,990)		34,944		26,954		
Other financing sources (uses)							
Transfers in (out)	30,000		(30,000)		-		
Total other financing sources (uses)	 30,000		(30,000)		-		
Change in fund balances	22,010		4,944		26,954		
Fund balance - beginning of year	 106,509		185,190		291,699		
Fund balance - end of year	\$ 128,519	\$	190,134	\$	318,653		

The accompanying notes are an integral part of the financial statements.

## CITY OF DAYTON, KENTUCKY BUDGETARY COMPARISON SCHEDULE MUNICIPAL ROAD AID FUND For the Year Ended June 30, 2022

	Budget Amounts				Actual	Variance with Final Budget - Positive		
	(	Driginal	Final		Amounts		(Negative)	
Budgetary fund balance, July 1	\$	167,092	\$	195,157	\$	185,190	\$	(9,967)
Revenues								
Intergovernmental		93,500		103,000		109,150		6,150
Interest		300		300		218		(82)
Resources available for appropriation		260,892		298,457		294,558		(3,899)
Appropriations								
Public works		30,000		30,000		74,424		(44,424)
Professional Services		230,892		268,457		-		268,457
Total appropriations		260,892		298,457		74,424		224,033
Excess of resources over appropriations		-		-		220,134		220,134
Other financing sources (uses) Transfers in (out)		-		-		(30,000)		(30,000)
Budgetary fund balance, June 30	\$	-	\$	-	\$	190,134	\$	190,134

The accompanying notes are an integral part of these financial statements.

## CITY OF DAYTON, KENTUCKY BUDGETARY COMPARISON SCHEDULE PARK BOARD FUND For the Year Ended June 30, 2022

	Budget Amounts					Actual	Variance with Final Budget - Positive		
	(	Original	Final		Amounts		(Negative)		
Budgetary fund balance, July 1	\$	121,093	\$	114,911	\$	106,509	\$	(8,402)	
Revenues									
Taxes		125,000		125,000		143,670		18,670	
Interest		275		75		101		26	
Other		2,000		92,000		261		(91,739)	
Resources available for appropriation		248,368		331,986		250,541		(81,445)	
Appropriations									
Park expense		116,200		239,200		149,517		89,683	
Capital improvements		12,000		-		550		(550)	
Miscellaneous expenses		1,000		1,000		1,955		(955)	
Total appropriations		129,200		240,200		152,022		88,178	
Excess of resources over appropriations		119,168		91,786		98,519		6,733	
Other financing sources (uses) Transfers in (out)		-		-		30,000		30,000	
Budgetary fund balance, June 30	\$	119,168	\$	91,786	\$	128,519	\$	36,733	

The accompanying notes are an integral part of these financial statements.



#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### To the Honorable Mayor and Members of Council City of Dayton, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the City of Dayton, Kentucky as of June 30, 2022 and the related notes to the financial statements which collectively comprise the City of Dayton, Kentucky's financial statements, and have issued our report thereon dated March 3, 2023.

#### Internal Control over Financial Reporting

In planning and performing our audits of the financial statements, we considered City of Dayton, Kentucky's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Dayton, Kentucky's internal control. Accordingly, we do not express an opinion on the effectiveness of City of City of Dayton, Kentucky's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Dayton, Kentucky's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audits, and accordingly, we do not express such an opinion. The



results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Chamberlin Owen & Co., Inc.

Chamberlin Owen & Co., Inc. Erlanger, Kentucky March 3, 2023